

Stakeholder consultation: criteria and indicators of a quality framework for Learning Regions

Ireland

NEXUS Research Cooperative, Dublin

Brian Dillon

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APPLYING QUALITY ASSURANCE CRITERIA PROPOSED BY R3L+ PROJECT TO LEARNING REGIONS/CITIES PARTNERSHIPS/NETWORKS

PARTNERSHIPS/NETWORKS A. QUALITY AREA: PARTNERSHIP **CORE QUALITY OUALITY** METHODS, APPROACHES CONSTRAINTS **CRITERIA INDICATORS** AND TOOLS FOR AND PRODUCING/USINGQUALITY (CORE AND CHALLENGES IN **INDICATORS** ADDITIONAL/ PRODUCING/ **DESCRIPTORS**) **USING QUALITY INDICATORS** How you might go about getting information or feedback for Main aspects important for calculating the quality What indicators? quality assurance What you might difficulties/barriers in the case of a look for to establish you foresee in if and to what specific quality following this quality area (i.e. degree the quality criteria? (i.e. partnership) criteria is collecting address/achieved. information/feedback from network partners) Common vision. o Organisations can o Clear public Media Analysis for Learning expression of mission and region purpose offer statements of o Review of Steering Group overall aims of purpose and support for the meeting records actions network without partnership/netw o Statements of Key stakeholder interviews fully embracing ork explicitly the vision. positive defined and affiliation by key o Differences in understood stakeholder concepts member (meanings and definitions) can o Stakeholder consensus in key exist between decisions about stakeholder direction and organisations focus Specific • There is a plan o Review written documentation o Targets can be objectives and There are Targets about aspirations quantifiable o Targets are or more abstract: targets specified within a time therefore outcomes and understood frame more difficult to Distinctions made measure. between outputs (short-term targets) and outcomes (longer-term targets)

| o Dringinles and | o Procedures in | ○ Review of documentation | o Collaboration mar |
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| o Principles and protocols to govern ongoing collaboration developed and understood | place to ensure full and equal participation in central learning city meetings, as well as in sub- groups established Rules or guidelines developed to influence stakeholder interactions outside meetings (ongoing) These include the general public as stakeholders in the learning region (not just agencies) | Surveys/interviews to establish changes in patterns of agency interaction | o Collaboration may be understood by only one single representative (not shared by frontline staff in participating agencies) |
| Partnership is 'deep' (not just one person if representative of a network partner) BUT also 'deep' if at personal level the participants bring/shere all experience and competences they have | o Agencies participate in substructures of the Learning Regions (working groups etc as well as Steering Group Meetings) o Cross section of participant agencies are involved (not all management and not all front-line staff) o Partners are open at meetings to share learning | Review membership of central and sub-groups by agency or stakeholder Analysis of stakeholder contributions to meeting and discussions Analysis of stakeholder contributions to actions | o Agencies can be defensive: reluctant to share all information because of competitive situation |
| o Individual partner can communicate back to their partnership organisation (non-conflictual) | o Consistency between official agency positions and individual agency representative positions re | Review of stakeholder agency development plans Interviews with personnel in various functional areas | 0 |

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| | learning region involvement The Learning Region concept has permeated different levels of participant agency actions and policies The Learning Region is acknowledged in constituent agency development plans There is a turnover in representation (the same person does not represent the same agency for years!) New representatives of agencies understand the context when joining | | |
| Partnership is proactive (participative not representative) | Strong leadership exists; but Taking initiative is not confined to a few individuals. Rules are not too rigid as to stifle or block innovation Taking the initiative is encouraged at meetings | Analysis of decision-making: reviewing network decisions to identify range of involvement and proactively | o Participants may (very narrowly) judge their levels of participation and contribution just by attendance at meetings |
| Engagement is voluntary, not enforced | o Agencies choose representatives with understanding of learning regions. | Interviews with those responsible for appointments to steering group Analysis of contribution to discussion for steering group | 0 |

| | o Agencies brief representatives | members | |
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| o Partnership is valued (time is paid for) | Remuneration of expenses for those investing time voluntarily (not as part of their paid employment) Equality in remuneration between paid and voluntary stakeholders | o Analysis of protocols and procedures re remuneration. | o Sometimes costs are hidden |
| o Partners show leadership | Stakeholders proactive in engaging other stakeholders Peer learning is encouraged | Audit of actions taken independently (without being 'forced') | o Stakeholder organisations can be represented by levels without autonomy to take decisions or show leadership |
| Basis of partnership can be reviewed (changing to suit needs and challenges as they arise) | Stakeholder organisations review their involvement in learning region periodically. Stakeholder organisations change representative and involvement basis | Assessment of key stakeholder agency review and evaluation process | 0 |
| o Partners are kept motivated – ensuring network agenda matches partner expectations – is value-added | o Partners acknowledge added benefit of learning region involvement o Partners prioritise learning region involvement in their own strategic plans | Audit of key partners strategic plans to assess priority accorded to learning region Audit of resources committed | o Priority accorded may be in nominal terms only (resource as well as verbal commitments need to be checked) |
| Consistency – language, concepts clearly | Publications and releases are targeted (to suit | o Check for misunderstandings | 0 |

| | understood to facilitate partnership | different audiences) o Partners open to change the way they communicate to accommodate broad understanding | | |
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| 0 | Coverage: all necessary partners are involved to address needs | o Partnership involvement reflects needs and challenges identified (community involvement) O Partnership involvement reflects responses required to needs (services and policy making involvement) | o Check breadth of involvement against breadth of strategic goals | o Involvement check needs to be at action level (as well as just representative level) o Involvement should be at policy-making as well as service delivery levels |
| 0 | Partners understand their own role (responsibilities) and the connections they need to make | Clear brief or 'job description' exists for each central stakeholder Partners understand these | o Partners interviews | o Understanding of role may be restricted to one representative |
| 0 | Flexibility: partnership arrangements are not too rigid as to impede responsiveness | New structures are established as new challenges and opportunities are identified New structures involve new people | Audit of structures and procedures established (including rationale for these) | • |
| 0 | Trust and openness amongst partners exist (even within competitive conditions) | Partners are willing to share information, experiences and views Protocols in place to allow open sharing of information | Tracking of information sharing and access as LR initiative progresses Ensure openness extends to community (NGO) as well as statutory sector | o Competitive relations amongst partners can be very real (especially in accessing ongoing state funding) |

| o There is | o Partners promote | Analysis of public awareness | Need to ensure that |
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| Ownership: | the Learning | (media etc) initiatives | promotion or |
| autonomy as | region strategy | Analysis of networking | ownership is not |
| well as sense of | o Partners | undertaken for the purposes of | restricted to a few |
| responsibility | demonstrate | promoting the LR initiative | central partners |
| | benefits | | ^ |

| CORE QUALITY CRITERIA | QUALITY INDICATORS (CORE AND ADDITIONAL/ DESCRIPTORS) | METHODS, APPROACHES AND TOOLS FOR PRODUCING/USINGQUALITY INDICATORS | CONSTRAINTS AND CHHALLENGES IN PRODUCING/ |
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| Main aspects important for quality assurance in the case of a specific quality area (i.e. partnership) | Establish if and to what degree the quality criteria is address/achieved. | How you might go about getting information or feedback for calculating the quality indicators? | What difficulties/barriers you foresee in following this quality criteria (i.e. collecting information/feedbact from network partners)? |
| o Involving the wider public or communit y | LR initiatives are open and not exclusive Initiatives are advertised widely Proactive attempts are made to involve the more excluded Language, materials, resources, published materials are clearly understood in everyday life: not just at overall network level, but also in constituent activities and programmes Understanding of learning needs to be universally relevant and meaningful to all | Local media audit Audit of outreach and awareness-building actions | o Language used or ways of describing learning may not be accessible to al stakeholders (Literacy can be a barrier) |

| | life-styles | | |
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| o Network is known and understood by general public | Perception of the initiative is not restricted to academic or formal learning Initiatives make their way into the popular media People can identify personal opportunities as a result | ○ Media audit○ Web site accesses | 0 |
| o Clear measures to involve those most distant from learning opportuniti es | Outreach efforts are made (not just 'supply') Those most in need are named Co-operation exists with organisations working with the most disadvantaged Cost is not a barrier to participation in events and initiatives Beneficiaries have a chance to express their needs Beneficiaries are involved in decision-making (governance) Beneficiaries are involved in review of network interventions Beneficiaries are actively supported (and opportunities created) to express needs, be involved in decision-making and review | Review strategy actions for balance between delivery and outreach Assess extent to which outreach is targeted Analysis of participation in LR-sponsored activities by social class | o All this relates to how language and communication are organised |



| C. QUALITY A | C. QUALITY AREA: PROGRESS AND RENEWAL | | | |
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| CORE QUALITY CRITERIA Main aspects important for quality assurance in the case of a specific quality area (i.e. partnership) | QUALITY INDICATORS (CORE AND ADDITIONAL/ DESCRIPTORS) Establish if and to what degree the quality criteria is address/achieved. | METHODS, APPROACHES AND TOOLS FOR PRODUCING/USINGQUALITY INDICATORS How you might go about getting information or feedback for calculating the quality indicators? | CONSTRAINTS AND CHHALLENGES IN PRODUCING/ USING QUALITY INDICATORS What difficulties/barriers you foresee in following this quality criteria? (i.e. collecting information/feedback from network partners) | |
| o The capacity to continuously understand results, reasons; and the capacity to use this understanding to influence ongoing planning | There is a formal process agreed around evaluation. Indicators are agreed Evaluation and review addresses product (outcomes) as well as process (lessons) Results of evaluation and review are fed into planning of LR actions and approaches | Review LR strategy re evaluation approach, process and indicators Review revisions of LR plan to identify if informed by evaluation and review results | o Process may be agreed, but not implemented | |
| o Partners 'internalise' evaluation and review (identifying benefits and not just an imposition) | Results from LR review are taken on board by key stakeholders Engagement in review is proactive | o Audit of key stakeholder plans (to identify of lessons from LR involvement are being incorporated) | o Evaluation and review can be seen as fulfilling a requirement – for another party – and not of self-benefit | |
| Evaluation and review | Learning region partners are | o Stakeholder interviews | o There can be a resistance to | |

| (quality) are prioritised – seen as a core activity and not just an add-on | prepared to learn from results of their own actions | | document or record instances where planned actions do not work – even though learning from these is important |
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| Resources are allocated (not just finance but human responsibility) | Resources committed to review Key stakeholders ensure personnel time committed to review | Audit of resource commitments (proportion committed to review) | o Stakeholders may commit all resources in financial terms (eg commissioning external evaluation) and neglect internal, ongoing evaluation |
| Methods and mechanisms should not be cumbersome or divert from the main purpose of the network. | Key stakeholders acknowledge benefits from review, in relation to time invested Key stakeholders see indicators as being relevant and are capable of easily applying them | Estimate time committed to review as proportion of overall strategy time Ask central stakeholders about 'cost-benefit' of review and evaluation | o Indicators can be seen as irrelevant and difficult to complete |
| Means of measuring must be appropriate in context of learning region (not just quantitative; and also longer-term) | Possible outcomes should include effects on broader community (not just the individual) Possible outcomes should be also seen as longer term (effective LR strategies may take generations for positive results – not immediate) Methods are in place to record social, cultural and behavioural improvements (not just economic | o Review of LR evaluation framework and methodology | o The fist tendency my be to use numbers to measure success, since these are the least difficult to apply. |

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| | benefits that can be easily quantified) • There is a macro as well as micro picture (product as well as process) | | |
| Results and findings must be able to be widely understood | Evaluation and review results are made widely available Results are stakeholder-specific | Consult community-based stakeholders to check understanding | Academic terminology can act as a barrier to understanding and engagement |
| Flexibility of partners to share information (not defensive) | o Covered in Section | 0 | 0 |
| o Flexibility and openness of partners to accept results (failures as well as successes) and act on results – open to change | o Covered in Section A | 0 | 0 |
| Benefits identified are broad-based (not just education- linked) | o Results and benefits of LR Initiative are taken into account for social relations, employment strategy, cultural development, health and wellbeing etc. o Links between all these dimensions (as to the value of learning) are understood and demonstrated | Review of reports produced by LR as a result of reviewing activities. Review broader regional development strategies to determine influence of LR strategy | o Difficulties can arise in taking the broader view if central stakeholders are from one sector (eg formal education) |
| Outcomes and impact is regularly | Evaluation is built- in at all levels Evaluation results | Audit of dissemination strategyInterviews with stakeholders | 0 |

| checked, demonstrated and communicated to all members of the network | are made openly available O Partners review changes in their operational environment (external challenges) as well as results of their own actions | | |
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| o Results and learning is used to influence policy (not just practice) | Lessons emerging from LR experience are taken up by mainstream policy makers in different sectors Policies of mainstream services change as a result | Review of policy shifts linked to LR experiences Talk to policy makers in the region | o Making direct causal links is often difficult, and sometimes need to rely on informed speculation |
| Unintended as well as planned outcomes are documented and shared | Evaluation and review are devolved to the lowest possible level – action 'on the ground' Members of the community have the option to respond in an open-ended way Not all outcomes are pre-determined | Review of LR outcome indicators Audit of community-based LR actions to determine that evaluation is built-in and allows for participant feedback | 0 |